

For the Agenda of:
June 15, 2009

To: Board of Supervisors
From: Municipal Services Agency
Subject: Report Back On Opportunities Within The Municipal Services Agency To Consolidate Services With Cities And Other Entities
Supervisorial District: All
Contact: Paul Hahn, Agency Administrator, 874-5889

During the Budget Workshop on May 13, 2009 the Board requested information on Countywide opportunities to consolidate services with cities. The Municipal Services Agency is responding in one summary report.

DISCUSSION

Animal Care and Regulation

Current Collaborations

Currently the Department contracts with the City of Citrus Heights for Field and Sheltering services. Within the next 60 days, the Department will be entering into a management agreement with the SPCA to operate the public Spay Neuter clinic at the new shelter.

An analysis has been done on the feasibility of providing night and after hour emergency Field Services for the City of Sacramento. This proposal will be presented to City Animal Services for further review and discussion. Additionally, the Department will propose like services to the cities of Rancho Cordova, Folsom and Elk Grove.

Future Strategies and Collaborations

Within the next few months it is planned to fully explore the idea of a Joint Powers Authority (JPA) whereby two or more public authorities (e.g. local governments) can operate collectively, or the Department will explore contracting arrangements among all cities and the SPCA to consolidate Field and Sheltering services in the area. The focus is to maximize the strong points of each agency and the economy of scale in providing service. There are currently two other JPA's providing Animal Control services in California; those models will be reviewed to further analyze the feasibility of this strategy for Sacramento County.

Regional Parks

Regional Parks has, and continues to seek out, partnerships with community and other entities to increase efficiencies in operations. Some of the current management partnerships include: Stone Lakes Wildlife Refuge with U.S. Fish and Wildlife Services, Cosumnes River Preserve with the Bureau of Land Management, and the Deer Creek Hills property with the Sacramento Valley Conservancy.

Regional Parks also works with many local non-profit groups which provide services, funding, or both. These examples include:

- Mabel Jean Ranch is located in south Sacramento County and is leased to the non-profit organization Project Ride. Project Ride provides a therapeutic horseback program.
- Dry Creek Ranch is leased to the Rio Linda/Elverta Historical Society
- McFarland ranch is leased to the Galt Area Historical Society
- Andal Park - a portion of the park is leased to the Sacramento Air Modelers.

There are several private business partnerships. The four County owned Golf courses have private concession agreements or leases which maximize efficiencies and provide competitively priced services. At Gibson Ranch, Regional Parks contracts for equestrian services.

Planning and Community Development

The Natomas Joint Vision is a joint planning effort with the City of Sacramento that is being funded by a group of key Natomas landowners. Before the funding agreement was established this was funded by General Fund under the Open Space program.

The current funding agreement covers costs incurred through December 2009, with the intent being that the landowners will continue funding the studies needed to reach the application processing stage. The timeframe for reaching this stage is currently estimated at 3 – 5 years.

The funding sources of the necessary habitat conservation plan and environmental impact report have yet to be identified, though continued landowner financing and/or federal grants may be available to the County. As a joint planning process, it has yet to be determined whether the City or the County will lead the implementation of the final plan.

The Florin Road Corridor Plan is a joint planning effort with the City of Sacramento, with joint funding between the County of Sacramento, City of Sacramento, and the Sacramento Housing and Redevelopment Agency. The purpose of this joint effort is to collaboratively develop a comprehensive plan for the Florin Road Corridor, which is about 2/3 in the County and 1/3 in the City.

The City and County jointly hired a consultant team, consisting of urban design, transportation, and infrastructure professionals, to prepare one joint Corridor Plan document that would then be adopted separately by each jurisdiction. This Corridor Plan is anticipated to be in draft form by August 2009. The consultant contract is nearly completed. There were cost savings by using

the joint approach, in lieu of each jurisdiction hiring separate consultants and preparing separate plans. The cost of environmental documents will be borne separately.

Environmental Review and Assessment (DERA)

DERA provides environmental services for public projects throughout the County and sometimes in the cities. Public projects can cross jurisdiction lines, such as occurs with a roadway project where the boundary line is in the middle of the road or the logical terminus traverses into another jurisdiction. In addition, some County departments have jurisdiction over activities, rather than municipalities. For example, the Environmental Management Department (EMD) acts as the Local Enforcement Agency (LEA) for the whole County, including the cities. Thus we provide environmental services for projects that come under the LEA and occur within city boundaries. DERA also provides environmental documents for special independent and dependent districts such as parks, the Sacramento Housing and Redevelopment Agency (SHRA) and others. The Department has provided monitoring services for the City of Galt and intends to pursue such work in the future.

DERA has good working relationships with the cities and other entities and generally come to a conclusion on Lead Agency assignment without problems. Reciprocal reviews of documents have gone smoothly in the past. As the only full service environmental department in the County with the capability of producing environmental impact reports, biological surveys, mitigation monitoring, etc., the Department could easily consolidate services in this regard with both the cities and special districts.

Neighborhood Services

Greenback Lane Economic Development Strategy

Sacramento Department of Neighborhood Services, Department of Transportation, Department of Economic Development and the Planning and Community Planning partnered with the *City of Folsom* to improve Greenback Lane to make it a destination place as opposed to a "pass through" to Interstate 80 and Folsom.

Community Based Clean Ups

Conducted in coordination with the City of Sacramento, Code Enforcement coordinates and conducts neighborhood based clean ups on a semi-annual basis

Rebuilding Together

DNS in coordination with the non-profit Rebuilding Together organization (with funding from SHRA) conducts annual housing rehabilitation efforts for low and moderate income home owners

The Avenues

The Weed and Seed Grant application is a collaborative effort with SHRA, SSD, DA, Pacific Elementary School (SCUSC), and multi-NGOs and residents. Application for "weeding" through law enforcement activity and then "seeding" in support programs to develop neighborhoods. The application deadline for the grant is Fall 2009. If awarded, funding will continue for at least 2-3 years for a total of \$1,000,000.

Bannister Road Permit Parking Program

Partnerships with Fair Oaks Recreation and Parks District, Sheriff's Department, Parking Enforcement, Waldorf School, CHP.

California Endowment Community Engagement Grant—Building Healthy Communities

South Sacramento was selected as a community for the Building Healthy Communities Grant.

County Engineering

It is possible, though problematic, for certain services in the Department of County Engineering to be consolidated with local cities. To some degree County Engineering has provided building inspection and improvement plan review services at various times to Elk Grove, Rancho Cordova, and Citrus Heights, and has engaged in discussions with the City of Sacramento recently on the subject. Advantages include increased flexibility in staffing, potential for shared permit centers, and shared overhead costs. There are several challenges, however. The differing building codes, standard construction specifications, and improvement standards would likely have to be reconciled; setting priorities when workload increases or due to high priority projects within a given jurisdiction (such as the current Big Build project which is given priority for building plan review) can be problematic; different electronic permitting systems would have to be consolidated for cost savings but combining information from different software can be expensive and time consuming; personnel issues associated with a consolidated team would also need to be overcome (example: staff from two jurisdictions working side by side getting differing pay). Additionally, each jurisdiction understandably has pride in their unique standards and/or method of providing services and those would have to be reconciled.

The Construction Management and Inspection Division will be providing field building inspection services to the City of Rancho Cordova on an as-needed basis in Fiscal Year 2009-10. This is a continuation of the consultant services contract first entered in August 2003. The County is collaborating with the City of Sacramento on creation of a joint building permit application and compatible interpretation of the technical building codes. The County is participating with the City of Sacramento on the Green Building Task Force which will develop a green building ordinance. Lastly, the County is a member of the Sacramento Regional Energy Alliance with the City of Sacramento, SMUD and SHRA, which develops opportunities for installation of energy efficient retrofits by residential and commercial property owners. All of these efforts are ongoing from Fiscal Year 2008-09.

Sacramento County Ordinance 3.40.110 requires collection of utility tax on every person using sewer service in the unincorporated area of the County. Consolidated Utilities Billing Services provide collection of Utility Tax for residents within the Cities of Citrus Heights, Elk Grove, and Rancho Cordova who are connected to the local sewer system. These taxes are then remitted back to the cities for disbursement.

Architectural Services Division does not provide services to Cities or other entities outside the umbrella of County related services. We have no plans to offer services in the future

Transportation

Service Agreement with the City Of Rancho Cordova

The Sacramento County Department of Transportation (SACDOT) has been providing maintenance and operations services to the City of Rancho Cordova since July 1, 2004, under a Service Agreement. The maintenance services provided under this Service Agreement Plan are generally considered necessary to maintain and prolong the City's infrastructure. Under the Agreement, a minimum annual budget of one million dollars was established by the City of Rancho Cordova to fund maintenance services provided by the County DOT.

Based on this agreement, SACDOT provides maintenance services within the City of Rancho Cordova in the following areas:

- Traffic Signal and Street Light Maintenance
- Traffic Operations
- Traffic Signs, Striping and Marking Maintenance
- Pavement and Roadside Maintenance
- Bridge Maintenance
- Tree/Landscape Maintenance
- Contract Landscape Maintenance
- County Service Area 1 (CSA 1)

Traffic Signal Maintenance with Cities of Sacramento, Folsom, and State DOT (Caltrans)

SACDOT provides signal maintenance services to 35 Caltrans signals. SACDOT also maintains 10 signals for the City of Sacramento and 3 signals for the City of Folsom. These signals are jointly owned by SACDOT and the above referenced agencies. The total annual budget for the maintenance work is listed below. It should be noted that SACDOT is reimbursed for only 50 percent of the budgeted amount.

Annual budget for maintenance of Caltrans/County signals is around \$280,000.

Annual budget for maintenance of City of Sacramento/County signals is around \$60,000.

Annual budget for maintenance of City of Folsom/County Signals is around \$20,000.

Shared Facilities with the Cities of Elk Grove, Rancho Cordova, Citrus Heights

SACDOT has a maintenance agreement for shared facilities with Cities of Elk Grove, Rancho Cordova, Sacramento, and Citrus Heights. Based on this agreement, SACDOT provides maintenance services for only those facilities that are jointly owned by the County and the adjacent Cities. Those facilities are generally within the County/City boundaries. Based on the joint facilities agreement, the responsibilities are shared in such a way that each jurisdiction has an equal amount of responsibilities for the maintenance services and, therefore, there is not a need for one agency making payment to another.

Service Agreement with the County Water Resources Department for Utility Trench Cut

SACDOT has an agreement with the Water Resources Department to pave trenches cut by Water Resources for utility purposes. The annual budget provided by the Water Resources Department for this work is \$300,000.

Waste Management and Recycling

All other cities in the County run their garbage operations as enterprises separate from their General Funds. Consolidating services would have no positive impact on any General Fund. DWMR used to provide service to what is now Citrus Heights, Rancho Cordova, and Elk Grove, all of which have chosen to receive their garbage service from a private contractor. Unless those cities chose to terminate those contracts (highly unlikely) there is no opportunity for consolidation. Sacramento and Folsom use City employees for garbage services, so consolidation there would not appear to serve any purpose. DWMR does have a disposal contract with Folsom and hopes to have one soon with Sacramento. DWMR is in very preliminary stages of discussing disposal contracts with the other cities.

Water Resources

Revenue generated by the Department of Water Resources comes from two sources, the Sacramento County Water Agency (SCWA), which is a separate and distinct entity from the County, and the County Storm Water Utility (SWU), which is set up as a special revenue fund; neither of which impact the General Fund. Consolidation of Department of Water Resources functions with the local municipalities has no financial advantage or additional advantage of quantity of scale.

Sacramento County Water Agency:

Findings-

- Zone 13 funds drainage and water supply studies within the unincorporated County and overlaps the Cities of Elk Grove, Rancho Cordova and Citrus Heights. It does not include Sacramento, Galt, Isleton or Folsom
- Zones 11A, B, and C collects fees and funds construction of trunk drainage facilities within much of the unincorporated County and overlaps the Cities of Elk Grove, Rancho Cordova and Citrus Heights. It does not include, Sacramento, Galt, Isleton or Folsom
- Zones 40 & 41 provides water facilities and service to portions of the unincorporated County and overlaps the Cities of Elk Grove and Rancho Cordova
- Zone 50 is a capital improvement fund solely for the benefit of Metro Air Park
- There are 24 different municipal water providers in Sacramento County, including but not limited to County Water Districts, investor-owned water companies and mutual water companies

Conclusion-

- Because of the variety of services provided by SCWA that are irrespective of the various municipalities boundaries, it would be extremely difficult to shed Water Agency functions and consolidate any of these services with the local cities

Storm Water Utility:

Findings-

- The County Storm Water Utility provides drainage services and local flood control within much of the unincorporated County and provides similar services to Rancho Cordova and Citrus Heights. The SWU does not provide drainage services and local flood control within Sacramento, , Galt, Isleton, Folsom or Elk Grove

- Drainage Services and local flood control provided by the SWU to Rancho Cordova and Citrus Heights is funded by SWU collections from CUBS and apportioned to the respective municipalities.
- The County is a co-permittee on Storm Water Quality Programs with the Cities of Sacramento, Galt, Isleton, Folsom, Citrus Heights, Elk Grove and Rancho Cordova.
- Co-permittees on Storm Water Quality Programs pay their respective share of the cost of the program. The SWU funds the County's share; Citrus Heights and Rancho Cordova's share come out of the aforementioned apportionment

Conclusion-

- Based upon the findings, there are limited opportunities to consolidate SWU services with the municipalities within Sacramento County. Only two, Citrus Heights and Rancho Cordova, share enough of the services to consolidate any of these services and have funding that go along with the local cities.

Respectfully submitted,

By: _____
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Municipal Services Agency

